

# UNITED STATES DEPARTMENT OF EDUCATION OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

March 16, 2023

The Honorable Penny Schwinn Commissioner Tennessee Department of Education Ninth Floor, Andrew Johnson Tower 710 James Robertson Parkway Nashville, TN 37243-0375

#### Dear Commissioner Schwinn:

I am writing in response to the Tennessee Department of Education's (TDOE) request on January 11, 2023, for a one-year extension of the State's waiver of section 1111(b)(2)(D)(i)(I) of the Elementary and Secondary Education Act of 1965 (ESEA), which stipulates that a State may not assess more than 1.0 percent of all students in the grades assessed using an alternate assessment aligned with alternate academic achievement standards (AA-AAAS). TDOE requested this waiver because, based on State data for the 2021-2022 school year, TDOE has concluded that it will assess more than 1.0 percent of students using an AA-AAAS in reading/language arts (R/LA), mathematics, and science in the 2022-2023 school year.

After reviewing TDOE's waiver request, I am declining to exercise my authority under section 8401(b) of the ESEA for a one-year (school year 2022-2023) waiver of section 1111(b)(2)(D)(i)(I) of the ESEA, so that the State may assess with an AA-AAAS more than 1.0 percent of the total number of students in the State who are assessed in reading/language arts, mathematics, and science. I am declining the request because TDOE has not demonstrated sufficient progress in reducing the AA-AAAS participation rate in R/LA, mathematics, and science between the 2018-2019 and 2021-2022 school years.

TDOE may revise its waiver request, consistent with section 8401(b)(4)(B)(ii) of the ESEA, to meet the requirements under sections 8401(b)(1)(C) and (F). The revised waiver request must address how the requirements are met in 34 CFR § 200.6(c)(4), including the requirement of demonstrating substantial progress towards achieving each component of the prior year's plan and timeline. The revised waiver request must be submitted no later than 60 days from the date of this letter.

Attachment 1		

#### Page 2 - The Honorable Penny Schwinn

Will implement, consistent with the plan submitted in TDOE's waiver request, system
improvements and will monitor future administrations of the AA-AAAS to avoid exceeding the
1.0 percent cap.

Under 34 CFR § 200.6(c)(4)(iii)(B), the State must require any LEA that will assess more than 1.0 percent of students on the AA-AAAS to address any disproportionality in the percentage of students in any subgroup (i.e., economically disadvantaged students, students from major racial and ethnic groups, and English learners) taking the AA-AAAS. TDOE must require LEAs to address disproportionality in LEA verifications and justifications moving forward for the Department to consider further extensions of this waiver.

I want to remind you of the requirement in 34 CFR § 200.6(c)(3)(iv) that the State must make publicly available the information submitted by an LEA justifying the need of the LEA to assess more than 1.0 percent of its students on the AA-AAAS, provided that such information does not reveal personally identifiable information about an individual student. I also encourage you to make available your State's plan and timeline and your progress to date in reducing the percentage of students taking the AA-AAAS. I would also like to remind you that this waiver does not alleviate any of the State's obligations in meeting all of the requirements found in section 612(a)(16) of the Individuals with Disabilities Education Act (IDEA) which address assessment participation, assessment accommodations, alternate assessments, and reporting for children with disabilities.

Given the workplan submitted by TDOE, I expect to see positive results of this plan in the 2021-2022 school year and beyond. I note that the rate of AA-AAAS participation has been reduced in your State. Thank you for your hard work in achieving this reduction. Future requests for an extension of this waiver will continue to expect both continued progress implementing your plan and in particular, demonstrated progress in reducing the percentage of students taking the AA-AAAS in all tested subjects.

I appreciate the work you are doing to improve your schools and provide a high-quality education for your students. If you have any questions, please contact my staff at <a href="mailto:ESEA.Assessment@ed.gov">ESEA.Assessment@ed.gov</a>.

Sincerely,

/s/

James F. Lane, Ed.D.
Senior Advisor, Office of the Secretary
Delegated the Authority to Perform the
Functions and Duties of the Assistant Secretary
Office of Elementary and Secondary Education

cc: Jennifer Jordan, TDOE Assistant Commissioner of Special Education and Intervention Programs

TO: Name(s) of Recipient

FROM: Jennifer Jordan, Assistant Commissioner of Special Education and Intervention

**Programs** 

DATE: January 13, 2022

SUBJECT: Notice of District Alternate Assessment Participation Exceeding One

Percent

LEA NAME has contributed to the state exceeding the cap of one percent alternate assessment participation during the 2020-21 school year. The Every Student Succeeds Act (ESSA) limits statewide participation rates to one percent of the total students assessed. Tennessee's statewide alternate assessment participation rates for the 2020-21 school year were 1.35% in English language arts, 1.36% in math, and 1.33% in science. The alternate assessment participation rates for your district are as follows:

English language arts alternate assessment participation rate:	%
Math alternate assessment participation rate:%	
Science alternate assessment participation rate:%	

As a result of contributing to the state exceeding the one percent cap, your district must submit a justification and assurances form to <a href="mailto:Alison.Gauld@tn.gov">Alison.Gauld@tn.gov</a> by <a href="mailto:January 28">January 28</a>, <a href="mailto:2022">2022</a>. Justification letters will be publicly posted in accordance with the Office of Special Education and Rehabilitative Services (OSERS) memo, <a href="mailto:Requirements for the Cap on the Percentage of Students who may be Assessed with an Alternate Assessment Aligned with Alternate Academic Achievement Standards</a>, <a href="mailto:May 16">May 16</a>, <a href="mailto:2017">2017</a>.

Department staff will review the data, completed district justification forms, and LEA policies and practices related to student eligibility and participation in the alternate assessment. After review, the department will provide differentiated technical assistance to identified districts. Technical assistance will be available to all districts through webinars, guidance documents, and regional trainings. Districts with the most intensive needs and/or highest rates of participation will be identified for onsite technical assistance including file reviews and will be notified by Alison Gauld.

#### Participation rate calculation rules

All students in grades 3-8 and high school are expected to participate in the state accountability assessments, TNReady/EOC or the alternate assessments (MSAA/TCAP-Alt). However, each year there are students who, while expected to participate, do not complete the assessments for a variety of reasons. Therefore, in order to calculate the participation rate, students who were assessed <u>and</u> received a score for their performance are included within the participation rate calculation.

#### English language arts participation rate calculation:

# of MSAA Tested Students (ELA)	x 10	$\cap$
# of students assessed in ELATNReady, EOC, and MSAA grades 3-8 and ELAI		JU

"MSAA tested students" is the number of students in grades 3-8 and 11 who were assessed on the MSAA <u>and</u> received a performance level score (1-4).

"Assessed in ELA TNReady" is the number of students in grade 3-8 who were assessed on the TNReady <u>and</u> received an ELA performance score.

"Assessed in ELA EOC" is the number of students who were assessed on the ELA II EOC and

received a performance score.

#### Math participation rate calculation:

# of MSAA Tested Students (math)

# of students assessed in mathTNReady, EOC, and MSAA grades 3–8 and Algebra I or Integrated Math I

"MSAA tested students" is the number of students in grades 3-8 and 11 who were assessed on the MSAA **and** received a performance level score (1-4).

"Assessed in math TNReady" is the number of students in grade 3-8 who were assessed on the TNReady and received a math performance score.

"Assessed in math EOC" is the number of students who were assessed on the Algebra I <u>or</u> Integrated Math I EOC <u>and</u> received a performance score.

#### Science participation rate calculation:

 $\frac{\textit{\# of TCAP-Alt Tested Students (Science)}}{\textit{\# of students assessed in science TNReady, EOC, and TCAP\_Alt grades 3-8 and Biology I}} x \ 100$ 

"TCAP-Alt tested students" is the number of students in grades 3-8 and 10 who were assessed on the TCAP-Alt **and** received a performance level score (1-3).

"Assessed in science TNReady" is the number of students in grade 3-8 who were assessed on the TNReady **and** received a science performance score.

"Assessed in science EOC" is the number of students who were assessed on the Biology I <u>and</u> received a performance score.

The statewide data and your district data are summarized in the following two charts. One is a disaggregation of the data by disability category and the other is the participation rate over time. This data should support you in the development of a plan for reducing participation rates to include only those students who meet the three eligibility criteria and for whom participation in the alternate assessment is the most appropriate assessment.

Disability Category	State Count	State Alt. Distribution	X District Count	X District Alt. Distribution
Autism	1978	24.67%		
Blind				
Deaf-Blindness				
Deafness				
Developmental Delay	76	0.95%		
Emotional Disturbance	37	0.46%		
Functional Delay	110	1.37%		
Hearing Impairments				
Intellectual Disability	4289	53.49%		
Language Impairments	130	1.62%		
Multiple Disabilities	906	11.30%		
Orthopedic Impairments	34	0.42%		
Other - Health Impairments	343	4.28%		
Specific Learning Disability				
Speech Impairments				
Traumatic Brain Injury	53	0.66%		
Visual Impairments				
(Incomplete or Error)				
(blank)				
Grand Total	8019	100%		

Longitudinal Data					
Assessment Year	State Rate	X District			
2017-2018	ELA 1.42% Math 1.43% Science 1.36%	ELA x.xx% Math x.xx% Science x.xx%			
2018-2019	ELA 1.45% Math 1.47% Science *field test*	ELA x.xx% Math x.xx% Science *field test*			
2020-2021	ELA 1.35% Math 1.36% Science 1.33%	ELA Math Science			

TO: Name(s) of Recipient

FROM: Jennifer Jordan, Assistant Commissioner of Special Education and Intervention

**Programs** 

DATE: January 13, 2022

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Science alternate assessment participation rate:%	

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Department staff will review the data, completed district justification forms, and LEA policies and practices related to student eligibility and participation in the alternate assessment. After review, the department will provide differentiated technical assistance to identified districts. Technical assistance will be available to all districts through webinars, guidance documents, and regional trainings. Districts with the most intensive needs and/or highest rates of participation will be identified for onsite technical assistance including file reviews and will be notified by Alison Gauld.

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#### English language arts participation rate calculation:

# of MSAA Tested Students (ELA)	- x 100
# of students assessed in ELA TNReady, EOC, and MSAA grades 3-8 and ELA	

"MSAA tested students" is the number of students in grades 3-8 and 11 who were assessed on the MSAA <u>and</u> received a performance level score (1-4).

"Assessed in ELA TNReady" is the number of students in grade 3-8 who were assessed on the TNReady **and** received an ELA performance score.

"Assessed in ELA EOC" is the number of students who were assessed on the ELA II EOC and

received a performance score.

#### Math participation rate calculation:

# of MSAA Tested Students (math)

# of students assessed in math TNReady, EOC, and MSAA grades 3–8 and Algebra I or Integrated Math I

"MSAA tested students" is the number of students in grades 3-8 and 11 who were assessed on the MSAA and received a performance level score (1-4).

"Assessed in math TNReady" is the number of students in grade 3-8 who were assessed on the TNReady **and** received a math performance score.

"Assessed in math EOC" is the number of students who were assessed on the Algebra I or Integrated Math I EOC <u>and</u> received a performance score.

#### Science participation rate calculation:

# of TCAP-Alt Tested Students (Science)

# of students assessed in science TNReady, EOC, and TCAP\_Alt grades 3-8 and Biology I

"TCAP-Alt tested students" is the number of students in grades 3-8 and 10 who were assessed on the TCAP-Alt and received a performance level score (1-3).

"Assessed in science TNReady" is the number of students in grade 3-8 who were assessed on the TNReady **and** received a science performance score.

"Assessed in science EOC" is the number of students who were assessed on the Biology I and received a performance score.

The statewide data and your district data are summarized in the following two charts. One is a disaggregation of the data by disability category and the other is the participation rate over time. This data should support you in the development of a plan for reducing participation rates to include only those students who meet the three eligibility criteria and for whom participation in the alternate assessment is the most appropriate assessment.

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Speech Impairments				
Traumatic Brain Injury	53	0.66%		
Visual Impairments				
(Incomplete or Error)				
(blank)				
Grand Total	8019	100%	238	100%

Assessment Year	State Rate	District X Rate
2017-2018	ELA 1.42%	ELA x.xx%
	Math 1.43%	Math x.xx%
	Science 1.36%	Science x.xx%
2018-2019	ELA 1.45%	ELA x.xx%
	Math 1.47%	Math x.xx%

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<sup>&</sup>lt;sup>5</sup> Compensatory services are intended to elevate a student to the level expected had the services not been delayed or postponed.

#### 2020-21 Alternate Assessment Justification

The following must be completed by districts that contribute to the state exceeding the 1% cap for students participating in the alternate assessment and will be posted on the department website upon receipt.

District Na	me:			
	% of Alternative Assessments 2017-18 Administration	Assessments 2018-19	% of Alternate Assessments 2020-21 Administration	Projected % of Alternate Assessments 2021-22 Administration
MSAA ELA				
MSAA Math				
TCAP- Alt Science		*Field test year, no data available		

- 1. **Eligibility Determination Process:** Describe the policies, training and supports in place to ensure IEP teams appropriately identify students for participation on the alternate assessments related to each of the three criteria. Completing the form in EasyIEP is not sufficient justification. The description should include training or processes to ensure the IEP team is carefully considering both the student's data and the implication of participation in the alternate assessment.
  - a. Criterion One: The student has a significant cognitive disability. Only students with the most significant cognitive disabilities should be considered for the alternate assessment.
  - b. Criterion Two: The student is learning content linked to (derived from) state content standards.
  - c. Criterion Three: The student requires extensive direct individualized instruction and substantial supports to achieve measurable gains in the grade- and age-appropriate curriculum.
- 2. **Disproportionality**: Using your data by primary eligibility, describe your district data, including disproportionate participation on the alternate assessment and a plan for reducing/eliminating disproportionality.
- 3. **Informed Parent Participation:** Describe the process and practices used to adequately inform parents of the eligibility requirements and implications of participation to ensure active parent participate in the IEP team discussion.

Date:	 	 _	

# Course Code Guidance and FAQs for Students with Disabilities

### **Understanding Course Codes**

Planning student schedules and access to the courses needed to obtain their diploma is one of the most important ways schools can ensure student success. Planning student schedules and access to the courses needed to obtain their diploma is one of the most important ways schools can ensure student success. High school policy 2.103 allows for additional flexibility and consideration when planning for students with disabilities. This document is intended to support schools in understanding course codes, endorsements, and the provision of IEP services.

Course codes identify the content, aligned to standards, that should be taught during the duration of the course.

Teacher endorsements, high quality instructional materials (HQIMs), and assessments (if any) are aligned to the content to ensure the content is effectively taught with fidelity.

#### Course Codes vs. IEP Services

Example: The least restrictive environment (LRE) for many students with disabilities may be the general education environment with "push-in" services. In a "push-in" model, the special education teacher, related services provider, and/or paraprofessional are providing the student with IEP services within the general education classroom, concurrent with the student receiving their general education content instruction. The general education teacher, whose endorsement correlates to the course code, is the teacher of record. The special education teacher, related services provider or paraprofessional are not indicated on the SIS report.

The student's schedule in the student information system (SIS) lists the courses, therefore, the schedule indicates the content the student will be taught within the semester. The schedule is not intended to be an accounting of the student's IEP service(s). IEP services are provided to ensure the student is able to access the content.

The example illustrates that a student's schedule may not include the special education services even when the student is receiving those services in accordance with the IEP. The student's schedule communicates the content instruction the student will receive.

#### **Ensuring Access**

It is critical that schools ensure students receive both grade-level, rigorous instruction and **the special education and related services needed to provide** access to that instruction. Course codes have been developed to ensure students have full access to their LRE <u>and</u> to the content.

OBJ

Some students require highly modified instruction. There are course codes to clearly articulate that the content is modified. These include the Alternate Academic Diploma (AAD) codes or comprehensive codes in all the core subjects (English language arts (ELA), math science, and social studies).

General Education Course Codes	Comprehensive Program (Modified Replacement of Grade Level Instruction) Course Codes	Alternate Academic/Assessment Course Codes
All students should be considered for this course first. Only if the team agrees this is not the most appropriate option, should they consider one of the other options.	Students who have an IEP and require modified instruction as a replacement to general education core instruction and participate in <i>TNReady</i> or <i>End of Course</i> ( <i>EOC</i> ) assessments may be considered for a modified replacement of grade level instruction (comprehensive) course code.	Students who have an IEP and require <i>significantly</i> modified instruction <u>and</u> participate in the <i>alternate assessments</i> (TCAP-Alt and MSAA).

#### Summary

The student's enrollment in the course reflects their instruction, not their special education services. The student must also receive their special education and related services from the appropriate professional(s) in order to access their instruction, as outlined in the student's IEP. This means the course schedule may not sufficiently describe the student's day.

Additionally, the student needs a transcript that clearly articulates the student's skills and strengths. Use the course codes that most accurately reflect the instructional expectations to facilitate the appropriate needed supports in postsecondary education and training programs, employment, or other postsecondary adult services or programs.

#### Frequently Asked Questions:

1. Why do the course codes designed for students who will participate in the alternate assessment include correlations to both special education teachers and general education teachers?

Students with the most significant cognitive disabilities who are eligible for participation in the alternate assessment must be provided the full continuum of services, including access to instruction in their LRE. The inclusion of both special education and general education endorsements ensures access to both content and LRE.

2. What is the difference between the interventionist (144/145) endorsement, comprehensive (461), and modified (460)?

The Special Education Interventionist Endorsements (144 and 145) provide teachers with a foundation in special education content and pedagogy for high-incidence disabilities. This is important to ensure each student receives individualized service according to the IEP.

This endorsement is specific to the teacher, not a setting. For example, educators with these endorsements might work in general education settings supporting students by providing inclusive services (i.e. coteaching) or in a special education setting (i.e. skills-based intervention).

The Special Education Comprehensive Program (461) indicates the teacher has specialized content and pedagogy expertise for serving students with the most significant disabilities. Again, this endorsement is specific to the teacher, not a setting. This is important so that each student receives individualized service according to the IEP. For example, educators with this endorsement may provide inclusive services within general education settings, intervention in a variety of pull-out and push-in models, and/or highly modified instruction in a separate setting.

The Special Education Modified K-12 (460) endorsement is retired. The educator preparation program for the modified program most resembles the interventionist preparation programs. Teachers who currently hold a 460 endorsement will continue to hold this endorsement as long as their license remains active. If the educator's license expires, they may be eligible to apply for one or both of the interventionist endorsements (144/145).

3. Why do the alternate assessment or alternate academic diploma courses include a note that students should receive services from personnel qualified to deliver highly specialized services? (See example below.)

Excerpt from an Alternate Assessment Course Code Note:

The 144/145/190/191 endorsement describes the educator with the specialized training to provide instruction aligned to comprehensive courses (commonly referred to as extended resource). While this setting may be the LRE for a student who is assessed on the alternate assessment, the course code only refers to the content. The student must also receive their special education services provided by personnel qualified to deliver highly specialized services specifically for students with significant cognitive disabilities.

The course code indicates the content taught, not the IEP services. Districts need to ensure that they have staff who are experts in teaching the content <u>and</u> staff with the expertise to adequately support student needs and IEP services. The Special Education Comprehensive Program (461) indicates the teacher has specialized content and pedagogy expertise for serving students with the most significant disabilities. This note on the alternate academic courses is a reminder that students will require services from qualified personnel beyond their course assignments.

- 4. How do we determine which personnel are "qualified to deliver highly specialized services specifically for students with a significant cognitive disability?"
  District leadership should be engaging with their educator preparation program (EPP) partners to understand how programming is or is not aligned to the specific needs of students. The following are a few suggestions for consideration when determining the best personnel to meet the needs of students with a significant cognitive disability/
  - How do we ensure students are taught appropriately modified content using research-based strategies for students with significant cognitive disabilities?
  - Which educator(s) have specialized training in selection and use of extensive, substantially adapted materials and strategies?
  - Which endorsements had training and preparation in the use of age-appropriate, highly modified literacy and mathematical strategies including adaptation, accessibility, and foundational literacy? Does their training align to the ages/grades of students in the school (i.e., high school, late-teen/early twenty-year-old)?
  - Which educator(s) have an in-depth understanding of the relationship between language acquisition and learning?
  - Which endorsements included preparation and training in the use and fading of physical, pictorial, and verbal prompting?
  - Which educator(s) know how to support and integrate augmentative assistive communication and assistive technology?
  - Which educator(s) are prepared to support students with self-help and independence skills, social skills, developing sustained relationships, and complex behavioral needs?
- 5. Can an educator who currently holds a modified (460) endorsement acquire a comprehensive (461) endorsement?

Yes, adding a comprehensive (461) endorsement is possible through a test only option. The teacher would need to submit qualifying scores on the required content assessments, including any required literacy assessment. For more information, review the <u>Educator</u> <u>Licensure and Preparation Operating Procedures</u> guide.

6. Is there a free option to help teachers who are not eligible to add a comprehensive (461) through a "test-only" option?

Yes, the department is providing a Special Education Additional Endorsement Grant in partnership with Trevecca Nazarene University and University of Tennessee, Knoxville. For more information, contact <a href="mailto:Amv.Gallowav@tn.gov">Amv.Gallowav@tn.gov</a>.

### 7. Why do we need to use the alternate assessment or AAD course codes if the student's LRE is the general education setting?

Course codes indicate the content taught and are used by the department to populate, the state assessments (I.e., order and prefill demographic information). The general education course codes are correlated with the TNReady and End of Course (EOC) assessments. The alternate assessment or AAD course codes are correlated with the alternate assessments TCAP-Alt and MSAA. If a student is enrolled in the wrong course code, they will receive the wrong statewide assessment.

### 8. Should we use the comprehensive course codes for students who are receiving all or a majority of their core content instruction in a special education setting?

The course code indicates the content taught, not the setting. The courses with "comprehensive" in the course name are intended for students who require highly modified instruction but are also participating in the general education assessments, TNReady or EOC.

#### 9. Can a teacher be assigned two course codes at the same time?

Yes, teachers may have more than one course code assigned to them at the same time. For example, if a student earning the AAD is receiving instruction in the general education classroom, the teacher would have the general education course code and the AAD code assigned to them at the same time.

## 10. How do we help our students earn the AAD if our school does not offer all 17 of the high school AAD courses?

The 17 AAD courses are available to support students in achieving the AAD; however, it is not required that students complete the AAD courses. Students must earn 22 credits in accordance with the high school policy 2.103, and the credits may be a combination of general education and special education credits. An AAD Course Planning Guide is available at the end of this document

### 11. How do we determine which of the three Work-Based Learning (WBL) course codes is most appropriate for a student?

The regular education course should always be the first consideration for students. If that is not the most appropriate course, then teams may consider the two special education course codes. The table below provides considerations to guide the selection of the most appropriate WBL course.

C25H16 Work- Based Learning: Career Practicum	S25H05 AAD Work-Based Learning	S25H01 Work-Based Learning: Special Education Transition
1 credit	1 credit	0 credit
All students should be considered for this course first. Only if the team agrees C25H16 is not the most appropriate option, should they consider one of the other WBL courses.	Students who participate in the alternate assessment may be considered for S25H05. Review the course requirements to ensure students complete the capstone project as needed to earn course credit.	This course is available to any student who has a current IEP and for whom participation in C25H16 is not appropriate even when provided accommodations and/or modifications in accordance with their IEP.

#### 12. Where can I find more information?

Information is available on the <u>low incidence webpage</u>, or you may contact <u>Alison.Gauld@tn.gov</u>.



### Alternate Academic Diploma Planning Guide Total Credits Required: 22

Date completed		(Indicate one)		Replacement Course (review policy for options)
	Algebra I	(General or AAD)	or	
	Geometry I	(General or AAD)	or	
	Algebra II	(General or AAD)	or	
	Applied Math	(General or AAD)	or	
Science: 3 credits r	equired			
	•	cement lab science), and a	third lab	course
Biology, Chemistry	•	cement lab science), and a (Indicate one)	third lab	Replacement Course (review policy for options)
Biology, Chemistry	•	, , , , , , , , , , , , , , , , , , , ,	or	Replacement Course
Science: 3 credits r Biology, Chemistry Date completed	or Physics (or a replac	(Indicate one)		Replacement Course

English Langu	uage Arts (ELA)	: 4 credits required
Date		(Indicate one)
completed		
	ELA I	(General or AAD)
	ELA II	(General or AAD)
	ELA III	(General or AAD)
	ELA IV	(General or AAD)

	es: 3 credits require credit required	d + Personal
Date completed		(Indicate one)
	U.S. History and Geography	(General or AAD)
	World History and Geography	(General or AAD)
	U.S. Government and Civics	(General or AAD)
	Economics	(General or AAD)
	Personal Finance	(General or AAD)

PE and Wellne	ess: 1.5 credits required	
Date completed		(Indicate course name and credits earned)
	Wellness	
	PE	

World Language: 2 credits required (policy allows waiving world language for electives)		
Date		(Indicate
completed		course name and credits earned)

Fine Arts: 1 credit required (Policy allows waiving fine arts for elective(s))		
Date completed		(Indicate course name and credits earned)

Elective Focus: 3 credits required  Math and Science, Career and Technical Education, Fine Arts, humanities, Advanced Placement (AP) or International Baccalaureate (IB)		
Date completed		(Indicate course name and credits earned)

Assessment and Additional Requirements		
Date		
completed		
	Alternate Assessment—Biology (grade 10)	
	Alternate Assessment—ELA (grade 11)	
	Alternate Assessment—Math (grade 11)	
	Civics assessment (must score ≥70%)	
	Transition assessment—employment	
	Transition assessment—education and training	
	Transition assessment—community involvement	
	Transition assessment—independent living	

#### Introduction

Individualized education program (IEP) teams should carefully consider the needs of the student when developing an IEP. As the team reviews the data and determines services are necessary, the team should clearly communicate services within the service delivery plan (refer to the service delivery guidance for more info). The IEP team's decisions should be driven by the data and needs of the student. Staffing availability or shortages should not influence or impact IEP team decisions, even when there is a known shortage or vacancy. This guidance is intended to provide schools with considerations and strategies for providing IEP services in the event of staffing shortages.

#### Considerations

Section 300.317 of the Individuals with Disabilities Education Act (IDEA) implementing regulations defines a free and appropriate public education (FAPE) as special education and related services that:

- (a) Are provided at public expense, under public supervision and direction, and without charge;
- (b) Meet the standards of the SEA, including the requirements of this part;
- (c) Include an appropriate preschool, elementary school, or secondary school education in the State involved; and
- (d) Are provided in conformity with an individualized education program (IEP) that meets the requirements of §§ 300.320 through 300.324.

The IDEA does not have any provisions that alter FAPE requirements during widespread staffing shortages. IEP team decisions should be based on student data, not on staffing or resources. Therefore, there may be times that the IEP team knows one or more of the services needed may not be provided until the additional staff is hired. Yet, the IEP service delivery plan should still reflect the needed services.

Typically, during the IEP meeting, the team determines the necessary services and then plans how and when to meet the services. When the team has identified a needed service and knows that there is currently no provider available, they should clearly and transparently communicate with the parent(s). Furthermore, the IEP team should plan to reconvene once a provider is hired or within a reasonable and agreed-upon timeframe to discuss the impact of the missed services and the potential need for compensatory services<sup>5</sup>.

#### Strategies

Providing FAPE may be difficult in the event of widespread shortages of qualified personnel and service providers. Staffing shortages do not permit districts or schools to use unqualified staff to

<sup>&</sup>lt;sup>5</sup> Compensatory services are intended to elevate a student to the level expected had the services not been delayed or postponed.

perform functions for which they are not qualified. There are multiple efforts at the state, teacher preparations program, and district levels to reduce and eliminate shortages. Despite these efforts, some IEP services may be impacted by staffing shortages.

Clear communication to families about current shortages and the plans for hiring can mitigate misunderstandings or stress. The following are additional strategies to help mitigate the effect of staffing shortages.

Partner with educator preparation programs to secure interns, student teachers, and/or graduate students. The licensed educator should be the person overseeing and facilitating the interventions; however, interns and student teachers can provide additional practice and support within the class so the staff can prioritize intervention services.

Revise the master schedule to create grade band schedules. For example, kindergarten through third will teach

English language arts during the same 90-minute block of the day. The ability to group students across multiple grades reduces the number of small groups a special education professional is facilitating each week, thus increasing capacity.

Offer incentives or different pay schedules for hard-to-fill positions. Districts may want to consider incentives that reduce the workload or increase employee satisfaction. For example, providing classroom space for itinerant teachers, flexible schedules, yearly stipends, or different pay schedules.

Partner with neighboring districts. Specialized services that do not require a full-time professional are often a challenge. Creating a partnership with blended funds to provide the benefits of full-time employment can be a strong incentive for applicants.

Contract for services while seeking quality applicants or completing hiring processes. Private agencies may be able to provide interim IEP services to students to mitigate regression. When considering a third-party provider, or alternative delivery model, such as virtual services, LEAs must ensure that the services are provided in the student's least restrictive environment.

Programs or educator preparation program partnerships to provide current staff with the professional training needed to secure licensure in a needed area of expertise. Also, a district may choose to begin a new Grow Your Own Program. For more information, visit the Grow Your Own webpage and Educator Preparation webpage.

Plan IEP services monthly instead of weekly. Monthly service delivery is one option for creating increased service delivery flexibility throughout the week for staff to attend meetings, evaluate students, or address crisis situations. While consistent and

Provide compensatory
education as a remedy for
missed services or denial of
FAPE. A district faced with a
staff shortage is making the
right decision to include the
needed services on an IEP
even when it is impossible to
provide the services

Recruit retired, qualified staff to work up to a 120-day schedule. Leveraging retired staff to provide services while recruiting or engaging staff in a licensure program can ensure students receive the services without delay or disruption. The contracted

predictable services is best, finding options for providing services at least monthly may mitigate the impact. This decision should be individualized based on the student's needs.

immediately. Compensatory services can be provided once the professionals are hired, or outside the school day.

individual does not have to commit to a full-time or consistent schedule, but rather can be adjusted to meet the needs of both the district and the retired personnel.

Staffing shortages are a complex and widespread concern. Clear, timely communication with families can reduce stress and frustration. Compensatory services or other efforts to compensate for services missed while hiring are equitable, honest approaches to supporting students within the confines of the district's resources. *More information on compensatory services can be found* (here).